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PUBLICITY VS. PUBLIC INTEREST LITIGATION

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<u>Abstract:</u> As of now Public Interest Litigation (PIL) has become the preeminent in India's legal interaction — with numerous high-profile cases having come up in the Supreme Court because of it. Notwithstanding, there is a developing inclination among the legal local area that the first motivation behind the PIL as an instrument of social justice has been lost to some degree today. This Paper focuses on understanding foresight of PIL, by Justice P.N. Bhagwati and the contemporary legal issues emerging with the same. PILs have assumed a significant part in India. They have been liable for some milestone decisions in India, for example, the prohibiting of the moment triple talaq, opened up the entryways of the Sabarimala and the Haji Ali sanctums to ladies, legalized consensual homosexual relations, legalized passive euthanasia etc. This paper aims on significance of PIL in contemporary India and emphasizing on emerging concern where PILs have become an instrument for publicity with corresponding case laws. Individual's document trivial petitions which bring about the wastage of season of the courts. Individuals have utilized them with a political plan too. They superfluously trouble the legal executive. Regardless of whether the appeal is in the end excused, the courts invest energy and exertion on them prior to excusing them.

Introduction

Public Interest Litigation in India is a legal contest fought judicially, to armor the public interest. It has been introduced for the protection of "Public Interest", such as Pollution, Injustice, unfavorable rule of law, road safety etc., it is not defined in any statute or any act. PIL had begun in India towards end of 1970s and came into full bloom in 1980s, by Justice V.R. Krishna Iver and Justice P.N. Bhagwati, with aim to give common people a voice to seek justice and legal redress against grievances. The central target behind PILs was guaranteeing justice to all and advancing the government assistance of individuals. It is for the most part used to shield bunch interests and not singular interests, for which Principal Rights have been given. In Hussainara Khatoon v. State of Bihar¹, Supreme Court passed the landmark judgment regarding free legal aid. In the case of, a shocking state of affairs in regard to the administration of justice came forward. Kapila Hingorani² filed a petition in regards to the condition of the prisoners detained in the Bihar jail, whose suits were pending in court. Where the Supreme Court concluded that detainees ought to get free legitimate guide and quick hearings. Thus, 40,000 detainees were delivered from prison. From there on numerous comparable cases have been enlisted in the Supreme Court. It was on account of SP Gupta v. Union of India³ that the Supreme Court of India characterized the expression "public interest litigation" in the Indian setting. Author would like to highlight that Indians are being well-versed with application of PIL in the court, and many landmark judgments have pronounced unforgettable and useful justice for public's interest and now by the time the usage of PIL has been reduced and misuse has been grown, which is growing concern in Indian judiciary.⁴ Because it is ultimate truth that fighting against civilization, even may it be for public's interest, has always been difficult but not impossible. Change in Society can be brought up society itself, Authorities are just source, where PIL comes into play.

¹ AIR 1979 SC 1369.

² Indian Lawyer, Known as Mother of PIL.

³ 84 (2000) DLT 344.

⁴ Jain, M.P., *Indian Constitutional Law*, Lexis Nexis Butterworths Wadhwa, Nagpur, 2010.

Legal Theory behind PIL

The usual time-honored divisions of law into certain pigeonholes such as contracts, torts etc., are well known, but it should also be recognized that it also possible to classify law on a different basis according to the nature of interest to be protected. A discussion of these basic interests of people leads to what is known as jurisprudence of the interests. Such discussion can only be based by keeping in view the purpose of law. In the state of United States of America, it can be found the interest of individual given great prominence from the inception of its constitution. In England and Republican India, it can be found the happy blending of both the interests of the individual and of the collective Social Interests of the State.⁵

The collective social interests of the people have gained the upper hand and in the present century it also is known in almost all modern states an instinctive inclination or partiality towards the protection of the social interests of the people collectively. Pound, the American Jurist, is an exponent of the modern views on the objects of law and state organization. His main thesis was that the object of law is for "social engineering" to reconstruct the Society and State for the preservation of the various interests of the people. Social interests are claims or demands or desires involved in social life in civilized society and asserted in title to that life. It is not uncommon to treat them as the claims of the whole social groups as such. The social interests of the inhabitants in a State require that they should be materially prosperous. In Norden felt v. Maxim Norden felt Gun Co⁶, Lord Macnaghten stated that the true view at the present time, the public have an interest in every person. Taking note on the restriction on individual's interest, it is reasonable justification that it is in reference to the interests of parties concerned and reasonable in interest of public.

Impact And Usage of Public Interest Litigation

The first reason for PILs has been to make equity available to poor people and the marginalized community. It is a significant instrument to make common freedoms arrive at the individuals who have been denied rights. As the thought of common liberties has come to be perceived in contemporary global utilization, it implies a bunch of reasonable or authentic cases with no less than six highlights: they force obligations of execution or abstinence upon all suitably arranged people, including governments; they are had similarly by all individuals paying little heed to laws, customs, or arrangements; they are of fundamental significance to human existence; they are appropriately sanctionable and enforceable upon default by legal means; they have extraordinary

⁵ P.S. Atchuthen Pillai, *Jurisprudence and Legal Theory*, Third Edition, Eastern Book Company, Lucknow, 2016. ⁶ (1874) AC 535.

hypothetical load in compelling human activity; and they incorporate a specific number that are considered basic, weak, and forfeitable.⁷ It very well may be contended that forswearing of common freedoms doesn't comprise encroachment or infringement of basic liberties, since refusal can be viewed as simply a demeanor with no dynamic outcome in the public eye. Notwithstanding, it can likewise be contended, outstandingly on account of sex segregation, that refusal is in itself a guileful type of infringement which is similarly unsafe to its casualties.

It democratizes the entrance of equity to all. Any resident/office who is competent can record. petitions in the interest of the individuals who can't or don't have the way to do as such. Admittance to equity for everybody in all networks is a significant right and necessity for building reasonable and tranquil social orders – yet this goal has been accomplished in barely any countries, and the results are harming for social, monetary and political advancement and strength. Studies show that of the 1.4 billion individuals who for reasons unknown in the previous two years felt the requirement for plan of action to law, not exactly half have had their equity needs met. Obstructions like expense, intricacy and debasement cause individuals either not to look for change, or to be crushed by the interaction. It helps in judicially observing state organizations like jails, havens, defensive homes, and so on.

The Public Interest Litigation is the device to wobble the local area issue previously the court inside the sacred and legal system. The Public Interest Litigation has brief move in decision making. It has no unfavorable impact upon court procedures. In the movement of Public Interest Litigation, the legal executive additionally aids examination and assessment and the public hearing to make mindfulness among mass. The court can shape policy decision and future decision through different judgments. ⁸

For instance, In the Public Interest Litigation of P. U. C. L. v. U. O. I. ⁹, where petitioner expressed that our nation is confronting constant dry spell circumstance in a few States, while a huge number of ton of grains are put away in India. The government has fizzled to give least necessities of food to dry spell influenced individuals. Such grains might be given to dry spell influenced individuals, poor lactating moms, and offspring of helpless families. The petitioner expressed right to food should present gathered with Article 21, Article 47 and Article 39 (a) of the Constitution¹⁰. It is appropriate and enforceable as constitutional cure under Article 32 of the Constitution. it is the commitment of the government to make powerful laws and approaches to give

⁷ *Public Interest Litigation: Potential And Problems*, International Environmental Law Research And Centre, oxford university press, New Delhi 2000.

⁸ SCC Online, *Public Interest Litigation*, https://www.supremecourtonline.com/articles/public-interest-litigation.php. ⁹ AIR 1997 SC 568.

¹⁰ Professionals, *The Constitution of India*, Bare Act, 2021.

food to each resident. The High Court of India, in a few examples expressed that the right to life is useless in shy of sufficient food. The S. C. I. has reported the right to food under Article 21.

In the question of individual freedom and security of life, it is referenced that no anybody will deny private freedom and life of any individual. Be that as it may, it very well may be done through set up procedure of law. The series of judicial review reached out on the right to food as satisfied normatively under the fundamental rights. So, this and many such instance like case of Bandhua Mukti Morcha v. U. O. I¹¹ the Supreme Court stated that State has not implemented law properly. Hence, awkward situation has arisen. The court has provoked in favour of bonded labour and directed to State government to frame alternative schemes of employment to the workmen for making better life in society. Same way the cases like Chandra Kumar v. Union of India¹², Waman Rao v. Union of India¹³, Minerva Mills Ltd. and others v. Union of India¹⁴, Indira Gandhi v. Raj Narnia¹⁵, where judicial review was considered as essential and integral Part of the Constitution of India. The Public Interest Litigation requests equity for the benefit of influenced individuals. The residents, who has not straightforwardly endured may likewise challenge in the official courtroom for unstable ecological practices, for other people. The court will meddle in various ways, in regard of the bounty of ecological cases through Public Interest Litigation.

Use of PILs for Partisan Interest

Over the most recent forty years, the "triumphs" of PILs have been praised and sanctified by the bar, the seat just as the media. Nonetheless, the contemporary act of PILs has decayed and transformed into an arrangement that has neglected to focus on this unique political and constitutional justification. In this article we contend that time and again than not simply the courts have permitted to turn into an auxiliary field of legislative issues for the generally liberated and the incredible to ventilate complaints and ventures, which have neglected to get the consent of the vote-based wings of government. The development of PILs, from being countermajoritarian instruments into counter-popularity based ones, presents grave dangers to our constitutional and political foundations.¹⁶ While the size of the agenda doesn't solely decide the degree of court time spent on this issue, given these low numbers it is impossible that PILs are a critical reason for court delays in India. In any case, do PILs address the interests of politically and legally underestimated gatherings?

¹¹ 1984 SCR (2) 67.

¹² AIR 1997 SC 1125.

¹³(1981) 2 SCC 362.

¹⁴ AIR 1986 SC 2030.

¹⁵ 1975 SC 2299

¹⁶ Sathish Gowda N. *"Justiciability of ninth schedule and power of judicial review under the constitution of India : a critical study,* Shodh Ganga, 2015.

Shockingly, there has been no complete investigation of all PILs to distinguish the personality of the gatherings who have preceded the court. There is valid justification to expect that an extensive examination of PILs will affirm that more affluent prosecutors approach the court through PILs than something else. Besides, we do have cautious experimental examination to show that in PIL cases including an infringement of basic rights somewhere in the range of 2000 and 2008, the success paces of "advantaged social class" petitioners was a 73 percent likelihood while the success paces of the "burdened social class" was 47%. ¹⁷While there was no subjective examination of the reason for determination in this investigation, it ought to be noticed that there is no publicly expressed reasoning for the choice of these cases by the court. Individuals are by and by mindful that issues at the peak of the media cycle — cricket and debasement — constantly make it to standard hearing. Taken together, we may infer that PILs today are not only centered around helping lacking admittance to the courts.

In the case of S.P. Gupta v. Union of India¹⁸, Justice Bhagwati J., one who known as the pro poor and activist judges of the Supreme Court, firmly established the validity of the PIL. justified the grant of liberal rules of standing in situations where the state acts in violation of a constitutional or statutory obligation resulting in injury to the public, in part at least because to deny access would leave the observance of the law to the "sweet will" of the authority bound by it. PIL in India has been a part of the constitutional litigation and not civil litigation. He noticed that on numerous occasions, people with political thought processes, angled contemplations and partisan interests recorded PILs and they ought to be denied ward. The reasoning for this prohibition was to try not to make the court a discussion for partisan debates. The High Court has permitted itself to turn into a gathering for partisan contestation, enhancing the interests of people and gatherings who are as of now profoundly inserted in political and legal organizations. PIL is an extremist procedural development that permits the court to conquer customary, constitutional standards of the detachment of forces, weaken procedural standards and devise one of a kind and expansive institutional cure. This may possibly be defended on the off chance that it is utilized as an unprecedented instrument that makes up for the political and legal marginality of groups or interests in any case rejected by current institutional practices. The current utilization of PILs to enhance partisan and sectional interests that are frequently over-addressed in the political and legal framework has consumed the legitimacy of the court, by changing it into an essential discussion for politically partisan debate. It is fundamental for the court to revive PILs by compelling them to their essential justification before their legitimacy is dissolved unrecoverable.

 ¹⁷ Palani G, Public Interest Litigation Protector Of Human Rights In India A Critical Study, Shodh Ganga, 2020.
¹⁸ Supra note (3)

While PIL was characterized by its weakening of locus standi, two better approaches for conceptualizing standing in PIL were at first imagined: representative standing and citizen standing. The principal would be for a situation like a class-activity suit, besides with a non-class part addressing the bigger gathering. In case of Janata Dal and others v. H. S. Chaudhari¹⁹, it can be seen how public interest litigation has been abused for political reasons. Where Consequent upon the higher than conclusions, the appellants specifically, Janata Dal, Communist Party of Asian country (Marxist) and Indian Congress (Socialist) World Health Organization square measure before this Court equally have not any right of seeking their impalement/intervention. For an equivalent reason, Dr P. Nalla Thampy Thera additionally had no right to file the legal document Petition (Criminal) No. 114 of 1991 as a public interest litigator. Having significance current realities and conditions of the case, the Suo moto action of Justice M.K Chawla in taking cognizance in exercise of the powers below Sections 397 and 401 browse with Section 482 of the Crpc, the order of Justice M.K Chawla work upon the CBI and furthermore the State to call attention to cause on why the procedures started on the strength of the essential information report dated Gregorian schedule month 22, 1990 be not subdued, cannot be maintained. Inside the outcome, it will in general believe the essential a piece of the request dated Gregorian schedule month nineteen, 1990 of Justice M.K Chawla holding that Mr. H.S Chowdhary and diverse mediating parties haven't any locus standi. In any case, setting to the side the second a piece of the reprimanded request whereby he has taken Suo moto insight and given show cause notice to the State and CBI and subsequently the show cause notice gave by him is subdued. Public interest litigations, misuse comes in various designs.²⁰

Publicity, private interest, political rivalry, or other sideways manners of thinking can be an aim in its maltreatment. The disaster is that it hinders the movement of value transport system. A sensation of control is required at this point an anticipated law isn't at all successfully possible to progress for upsetting abuse. In PIL cases, the most fundamental request for the court is to evaluate the sincerity of the solicitor, and to see whether he is actually the legend of the justification individuals or get-togethers he is tending to. The effect of public interest litigation should go past the circle of the social occasions present in the strategies, and it is to be seen that public interest litigation ought to be joined by acceptable legal control to hold this methodology back from being used as an instrument of pressing factor, compulsion or for various points of view.

¹⁹ AIR 1993 SC 892

²⁰ Granville Austin, *The Indian Constitution: Cornerstone of Nation*, Oxford University Press, 1999.

Growing concern of Publicity through PIL

PIL was familiar in Indian resolution with help raise the justification social value. Appallingly, it has rather become an instrument for people to use these as either to secure publicity or for political arrangement. PILs these days are being used as a way to extra fanaticism and aggregate scorn for public interest. Filling of cheeky cases has achieved the deterioration of the blessedness of the PIL structure, which has been responsible for unquestionably the most reformist decisions passed on by various courts. With no incredible segment to channel legitimate solicitations from immaterial requests known as "publicity interest" or "political interest" litigations, senseless petitions have taken off in exceptional numbers. The courts place the onus of controlling the risk on investigators' moral soul. Irrelevant chronicle of PILs has achieved included weight legal leader just as has basically incited trust breaking down in the entire exercise, whether or not a futile solicitation is over the long haul pardoned, the designated specialists need to put a lot of energy in going through the petition and, on most occasions, hearing the competitor. In recent case, where PIL was filed against religious conversion by Political Party leader and lawyer Ashwini Kumar Upadhyay, in reference to Article 51 A, which was dismissed by Supreme Court on April 9, 2021. Because the PIL was filed in argument that State should stop religious conversions at any cost as it leads to demolishing of Hindus into minorities and furthermore. Where Delhi High Court highlighted 235th Law commission Report on conversion and freedom to profess any religion of his/her choice with corresponding eligibility and formalities. And therefore, SC stated that this PIL was Publicity Interest Litigation that too of harmful kind. That has uplifted the concern over the issue again. While expounding the idea of locus standi, Justice PN Bhagwati had likewise forewarned, "however we should be mindful so as to see that the individual from the public, who moves toward the court in the event of this sort, is acting real and not for individual increase or private benefit or political inspiration or other slanted thought. The courts should not permit its interaction to be manhandled by government officials and others... ."²¹ Supreme Court in a few cases has belittled the act of PILs transforming into 'Private Interest Litigation' or 'Political Interest Litigation' by forcing hefty expenses on the petitioner. Numerous PIL activists in India have been utilizing the PILs as a convenient apparatus for bothering the judicial framework. Since recording PILs is a cheap interaction, numerous trivial cases are being documented with no venture of strong court charges which one would regularly pay for common litigation cases. In this manner, by recording such cases, bargains are haggled to get cash for the said bothered gathering to acquire the PILs. The straightforward clarification for such cases is that any weapon that can be utilized to guard oneself can likewise be utilized to assault somebody. Utilizing a similar rationale, one can bring down the Locus Standi prerequisites which license the inspired gatherings to record PILs which could address a public interest matter. The maltreatment of the PILs

²¹ Supra (5).

has become so wild that its key reason has been lost among all the ingenuine cases which have been documented by secretly persuaded interests which are outlines of the clear public interest cases.

Cases Highlighting the Misuse of PILs

There are many such recent cases noticed, where the PIL has been instituted into unbelievable framework. In case of Juhi Chawla v. Science and Engineering Research Board²², The Delhi High Court was hearing a lawsuit documented by the entertainer earthy person against the setting up of 5G remote organizations in the country. Justice J R Midha passed the request on the supplication which looked for a course to the specialists to confirm to the public everywhere that how 5G innovation is protected to people, creatures and each sort of living life form, verdure. The high court according to the pattern in which said that 'apparently the suit was for publicity'. Certainly, Rajeev suri v. Delhi development authority & ors²³, By these appeal the petitioners embraced an extensive and elevated judicial investigation in regards to the admissibility of the Central Vista Project. Different issues concerning the decisions taken by the legal Authorities incorporating with respect to the adjustment of land use, award of legal and different consents, ecological just as legacy clearances and so forth, have been brought up in these procedures. That is because of the idea of venture – being of high political importance and distinction for our majority rule republic; and for maintaining the "Rule of Law".

The Supreme Court bemoaned and called this an abuse of the idea of PIL. It emphasized the aim behind PIL and said that PIL was not intended to make the legal executive the standout authority over regular administration yet to open the entryways of constitutional courts for those people who were confronting bad form and to get their rights. Now coming to some of the less spotlighted cases, but comprising of significance amidst of Indian jurisprudence. In case of Jaskaran Singh Brar v. State of Punjab²⁴, Where the dispute between two warring groups, absolutely in the domain of private law, was not permitted to be fomented as a Public Interest Litigation albeit the candidate may have moved the Court in private interest and change of his own complaint. Their Lordships similarly held that a High Court should not connect with a writ offer by means of PIL investigating the legality or, authenticity of a standard or legal standards. It, in any case, assumed that no quick standards relating to the expansion and level of a Public Interest Litigation are required to be put down as each case should be articulated on its own advantages and different issues may should be overseen in a sudden manner. as of now in catena of judgments, their Lordships of the Great Court have defined out the limits for the reasonableness and entertainment of public interest litigation. The developing inclination of

²² I.A. No. 6905/202, Delhi High Court.

²³ 2021 SCC Online SC 7.

²⁴ 2005 (2) ESC 1310.

humoring it into "Publicity Interest Litigation", "Paisa Interest Litigation", "Propaganda Interest Litigation", and "Individual/Private Interest Litigation" have not exclusively been truly seen, a note of carefulness, alert and care in engaging such petitions has likewise been definitively set down. These angles were featured by this Court in The Janta Dal v. H.S. Chowdhary²⁵ and Kazi Lhendup Dorji v. Focal Department of Examination²⁶. A writ applicant who goes to the Court for alleviation in public interest should tell the truth hands like some other writ candidate yet in addition with a perfect heart, clean psyche and clean level headed.²⁷²⁸

Way Forward and Conclusion

There have been numerous examples when the case falls under private interest, yet the case was recorded as a Public Interest Litigation which is against the actual target of a PIL, where the matter griped about should identify with more extensive public interest and not only the interests of a private gathering. This has regularly prompted a tacky misuse of urgent time and restricted assets at the removal of the legal executive, debilitating the earnestness and significance of the actual idea of PIL itself while making a joke of the responsive equity framework simultaneously. There have been numerous occasions when the case falls under private interest, yet the case was documented as a Public Interest Litigation which is against the actual target of a PIL, where the matter grumbled about should identify with more extensive public interest and not simply the interests of a private gathering. Henceforth there is a desperate need to make sufficient laws that are adequately severe to limit individuals from documenting noxious PILs. Because the Publicity Interest Litigations are doing a great deal of mischief to the authentic causes which are taken up by the courts through different PILs. It provides reason to feel ambiguous about a sorry excuse for the real petitions and furthermore destroys into the valuable season of the courts, in the midst of the rising pendency of cases consistently.

By starting noting that PIL can only be filed in High Court and Supreme Court, in author's opinion, as of now, inferable from the restrictive system a resident or a social association can't continue under the PIL in District or regional courts. This denies justice to poor people. Each socially conscious resident or non-governmental organization that fights to help the poor has the advantage to record a PIL. It is the contraption by which public interest in the legal overview of administrative action is ensured. It can make the legal association fairly more. The region courts are prepared to hear PILs. Region advocates additionally have adequate legal astuteness and information to have the option to manage cases. The Association government and state governments should

²⁵ Supra (12).

²⁶ 1994 Supp (2) SCC 116.

²⁷ Ramjas Establishment versus Association of India, AIR 1993 SC 852.

²⁸ K.R. Srinivas v. R.M. Premchand, 1994 (6) SCC 620.

begin to stand out on this matter. People from parliament and authoritative assemblages of all political alliances should support such a move. This change will be established totally on public interest. At the point when the region courts are empowered to hear PILs, it will make a climate accommodating for legal answers for the grumblings that are uncovered in locale papers. Believe it or not, various events that continued to gain public importance were first campaigned in the district variants of papers. If district courts are empowered to proceed with PILs, people in more humble metropolitan networks and close by natural locales will really need to get the value they merit.²⁹

The court can't deny its commitment (of picking whether a case has the option to be heard) for the Registry everything considered inside the powers of the court, and its Central Justice, to put down wide principles for the Registry to follow while picking what kind of cases reserve the privilege to be recorded . The Registry should be empowered to fundamentally check the accreditations of the individual archiving a PIL and the people who have a prior record of reporting such cases should be forewarned of the results. Another ideal advance could be, that courts ought not allow its cycle to be abused by government authorities and others to delay authentic administrative movement or to secure political objections. The PIL activists should be careful and mindful. The court ought to be careful in order to see that the applicant ought to be acting good 'old fashioned and not for singular increment. In trim the easing, the court ought to think about its impact on those public interests.

Since it is an amazing fix open at a more affordable cost for all occupants of the country, it should not be used by all litigants as a substitute for standard ones or as an approach to archive insignificant complaints. At last, the paper would presume that, when there is material to show that a PIL claim is just a camouflage to develop singular discussions, the said demand is to be thrown out. PIL which has now come to include a huge field in the association of law should not be 'Publicity Interest Litigation' or 'Private Interest Litigation'. If not properly controlled and abuse dismissed it ends up being moreover a contraption in misleading hands to convey squabble and wreck counter, as well. There ought to be authentic and ensured public interest drew in with the litigation and not just an encounter of knight rebellious or sticks ones into for a test.

It can't in like way be brought by an individual or a course of action of people to additional his or their own causes or fulfill his or their own scorn and aggression. Courts of justice ought not be permitted to be dirtied by degenerate specialists by depending upon the brilliant area. An individual acting real and having adequate interest in the procedure of the public interest litigation will alone have a locus standi and approach the court

²⁹ Hans Dembowski, *Taking the State to Court: Public Interest Litigation and the Public Sphere in Metropolitan India*, Asia House, 2001.

The Legal Vidya

to get out the infringement of fundamental rights and true infraction of legal plans, in any case not for solitary extension or private benefit of political way of reasoning or a determined thought. A writ candidate who goes to the Court for alleviation in public interest should tell the truth hands like some other writ trained professional yet additionally with an ideal heart, clean brain and clean goals. Further, Legal executive should likewise not utilize Pubic Interest Litigation as an instrument to run the country on an everyday premise or enter the legitimate space of the chief and council. The investigation of PIL cases shows that they seem to devour a critical portion of the assets of the Supreme Court and High Court in India bringing about its maltreatment. The topic of PIL cases and orders stays hard to perceive on the grounds that the greater part of them are delegated other, which is tricky according to the perspective of legal straightforwardness.

